Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 100 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 13, 2017 As amended

Urgency: No **Fiscal:** Yes

Consultant: Anita Lee

Subject: Public Employees' Retirement Fund: state employer contributions: supplemental payment

Summary: This bill makes various statutory changes necessary to implement debt payment-related provisions of the Budget Act of 2017.

Proposed Law:

- Requires the Department of Finance (DOF) to establish a schedule of payments in 2017-18 to borrow up to \$6 billion from the Surplus Money Investment Funds and other funds within the Pooled Money Investment Account (PMIA) to make a supplemental employer contribution to the Public Employees' Retirement Fund (PERF).
- 2) Requires payments from the PERF to various state employee member categories to be distribute as follows: \$3.6 million to state miscellaneous member category, \$100 million to state industrial member category, \$300 million to state safety member category, \$1.5 billion to state peace officer/firefighter member category, and \$500 million to patrol member category.
- Requires repayment of the loan principal and payment of interest to be made from the General Fund and other special funds that fund the state employer contribution to the PERF.
- 4) Requires DOF to track and maintain records of payment by each fund in each fiscal year, and develop a repayment schedule to ensure that each fund pays its proportionate share of the loan principal and interest.
- 5) Requires DOF to certify to the Controller fund condition statements of applicable funds and accounts, and the amount determined to be the share of loan principal and interest due from each fund.
- 6) Requires Controller to report the funds with insufficient balances to repay the loan principal or interest to DOF. Additionally, the bill requires DOF to report to the Joint Legislative Budget Committee (JLBC) identifying funds or accounts with insufficient fund balance.
- 7) Authorizes DOF to provide direction to the Controller to use General Fund to repay the loan principal or interest of funds or accounts with insufficient balance to cover their portion of the loan principal or interest.

- 8) Provides flexibility to adjust the payment amounts between and among various funds (including the General Fund) during the terms of the loan, in order to address economic or fiscal stress that may have an impact on available revenues
- 9) Requires DOF to submit a report to the JLBC by September 1, 2017, that describes the actual impact on contribution rates for each state employee member category receiving a supplemental payment. The report shall describe economic risks and benefits associated with making the cash loan, including a discussion of mechanisms available to adjust the repayment schedule and costallocation methodology.

Fiscal Effect: \$6 billion cash loan from the PMIA to the PERF.

Support: None on file.

Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 104 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 14, 2017 As Amended

Urgency: No **Fiscal**: Yes

Consultant: Renita Polk

Subject: State Government

Summary: This measure makes various statutory changes necessary to implement the general government-related provisions of the Budget Act of 2017.

Background: Assembly Bill 104 makes various statutory changes to implement the 2017-18 budget.

Proposed Law: AB 104 makes the following statutory changes to implement the 2017-2018 budget.

Department of General Services

- Authorizes the department to enter into contract with the Capitol Area Development Authority (CADA), under which CADA will be responsible for developing a parking structure.
- 2. Authorizes CADA to enter into a financing arrangement for the development, design, and construction of the parking structure through the California Infrastructure and Economic Development Bank.
- 3. Authorizes the department to charge state employees and the general public for the use of the structure.

Technical changes

4. Makes technical changes to fix chaptering issues between AB 106 and AB 119.

Fiscal Effect: The funding related to the changes in this bill is contained in the 2017-18 budget. In addition, the bill provides for the continuous appropriation of funds into the Motor Vehicle Parking Facilities Money Account.

Support: None on file.

Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 113 Hearing Date: June 20, 2017

Author: Committee on Budget **Version:** June 15, 2017 Amended

Urgency: Yes Fiscal: Yes

Consultant: Scott Ogus

Subject: Health

Summary: This bill is the omnibus health trailer bill, and contains changes to implement the 2017-18 budget.

Proposed Law: The bill makes technical and clarifying statutory revisions affecting health programs necessary to implement the Budget Act of 2017. Specifically, this bill:

- Clinic Lifeline Program. Provides budget authority of \$20 million to the California Health Facilities Financing Authority from the fund balance supporting the Health Expansion Loan Program (HELP) II to provide grants for the operational costs of non-profit, small, or rural health centers in critical service areas or at risk of losing federal funding.
- 2. <u>Consumer Participation Program.</u> Eliminates the sunset date for the Department of Managed Health Care's (DMHC) Consumer Participation Program (CPP), which provides up to \$350,000 of funding to organizations to represent consumer interests in a variety of DMHC proceedings. The statutory authority for the CPP is scheduled to sunset on January 1, 2018.
- 3. <u>Public Health Emergency Preparedness.</u> Makes technical and clarifying changes to the provisions of state law governing expenditures of public health emergency preparedness federal funding by the Department of Public Health (DPH).
- 4. <u>AIDS Drug Assistance Program (ADAP) Data Sharing.</u> Allows information sharing between ADAP and other entities to streamline enrollment and case management activities. According to DPH, data sharing will result in program savings due to increased enrollment of medication-only ADAP clients in comprehensive health care coverage.
- 5. <u>Pre-Exposure Prophylaxis (PrEP) for Uninsured.</u> Clarifies the PrEP Assistance Program will provide PrEP medication to uninsured clients. In the January budget, DPH had interpreted a statutory reference to "copays, coinsurance, and deductibles" to require enrollment only of individuals with health care coverage.
- 6. <u>Richard Paul Hemann Parkinson's Disease Program.</u> Establishes the Richard Paul Hemann Parkinson's Disease Program to collect data from health providers on the incidence of Parkinson's disease in California.

- 7. Medi-Cal: Alternative Birthing Centers Reimbursements. Allows Medi-Cal reimbursement for deliveries in alternative birthing centers based on the equivalent, lowest acuity diagnosis-related group reimbursement provided to general acute care hospitals. Makes technical changes to remove outdated reporting requirements and other statutory references.
- 8. Medi-Cal: Newly Qualified Immigrants (NQI) Coverage. Eliminates the NQI Affordability and Benefit Program (NQI Wrap) and provides statutory authority for the Department of Health Care Services (DHCS) to seek federal approval to designate the existing, state-funded NQI health care coverage program as minimum essential coverage for the purposes of the Affordable Care Act's individual health coverage mandate.
- 9. Medi-Cal: CalWORKS Eligibility Determination for Medi-Cal. Provides statutory authority to seek federal approval to use determination of eligibility for the California Work Opportunity and Responsibility to Kids (CalWORKs) program as a determination of eligibility for the Medi-Cal program, consistent with current practice.
- 10. <u>Medi-Cal: Suspend County COLA for Administration.</u> Suspends the cost-of-living adjustment (COLA) for county eligibility administration for 2017-18.
- 11. <u>Medi-Cal: Nursing Facility/Acute Hospital (NF/AH) Waiver Renewal.</u> Codifies the provisions of the state's proposed extension of the NF/AH Waiver, as follows:
 - a. Authorizes DHCS, when renewing the NF/AH Waiver, to take the following actions:
 - i. Contract with one or more case management contractors.
 - ii. Propose that the waiver demonstrates cost neutrality in the aggregate rather than based on individual cost limits.
 - iii. Expand waiver slots by 5,000 beginning January 1, 2017.
 - iv. Require care management contractors to enroll 60 percent of all total enrollments from institutional settings.
 - v. Establish a managed fee-for-service model utilizing a per member, per month rate developed with actuarial methods.
 - vi. Identify performance outcomes to evaluate quality of services provided by a care management contractor.
 - vii. Develop criteria to evaluate the fiscal solvency of a care management contractor.
 - viii. Provides for various requirements and authority for the department to take action in the case of fiscal insolvency of a care management contractor.
 - Authorizes DHCS to implement this section by means of all-county letters, provider bulletins, policy letters or other means to further execute policy direction.
 - c. Exempts contracts under this section from Department of General Services review and approval.
 - d. Requires DHCS to implement this section only to the extent it can demonstrate fiscal neutrality on the overall health care costs spent by DHCS for waiver participants, as specified, and only to the extent federal financial participation is available.

- 12. Medi-Cal: San Francisco Community Living Support Benefit Waiver Transition. Transitions individuals receiving home and community-based services in the San Francisco Community Living Support Benefit (SF CLSB) Waiver into the Assisted Living Waiver (ALW), which will be expanded to include the city and county of San Francisco.
- 13. <u>Medi-Cal: Third Party Liability Recoveries.</u> Makes the following changes to statute governing recovery for Medi-Cal expenditures from plaintiffs in personal injury cases:
 - a. Clarifies the formula that defines the state's portion of litigation costs.
 - b. Clarifies the right for Medi-Cal to recover when there are multiple settlements.
- 14. <u>Medi-Cal: Third Party Liability Contracting.</u> Makes technical and clarifying changes to contracting requirements for third party liability recoveries in Medi-Cal's personal injury and workers compensation recovery programs.
- 15. Medi-Cal: Transfer of MRMIF. Abolishes the Major Risk Medical Insurance Fund, transfers its fund balance to a newly established Health Care Services Plans Fines and Penalties Fund, redirects existing health plan administrative fines and penalties transfers to the new fund, and allows the fund to support expenditures in the Major Risk Medical Insurance Program (MRMIP) and, once MRMIP is fully funded, to offset General Fund spending in the Medi-Cal program.
- 16. Medi-Cal: CCI Continuation of Cal MediConnect and MLTSS. Continues the Cal MediConnect duals demonstration project and the mandatory enrollment of individuals in managed care for long-term services and supports (MLTSS), except In-Home Supportive Services (IHSS). The bill also repeals four interagency agreements with DMHC that DHCS reports are unnecessary due to new oversight and monitoring responsibilities pursuant to new federal regulations governing Medi-Cal managed care plans.
- 17. Every Woman Counts Accrual to Cash Budgeting. Changes the Every Woman Counts program budget from an accrual to a cash basis beginning in 2017-18, and reduces the frequency of program reporting requirements from quarterly to biannually.
- 18. Medi-Cal: One Year Delay for FQHC Billing for Marriage and Family Therapists. Delays implementation of AB 1863 (Wood), Chapter 610, Statutes of 2016, which allows federally qualified health centers (FQHCs) to bill Medi-Cal for services provided by marriage and family therapists (MFTs) as a separate visit, until no later than July 1, 2018.
- 19. Medi-Cal: Graduate Medical Education for Public Hospitals. Authorizes DHCS to implement a graduate medical education (GME) program for Medi-Cal. Recent federal regulations authorize DHCS to make new GME payments to designated public hospitals (DPHs) and their affiliated government entities. DHCS intends to submit a state plan amendment to allow these entities to provide the non-federal

- share of GME payments to draw down additional federal matching funds of approximately \$600 million.
- 20. <u>Medi-Cal: Disproportionate Share Hospitals Allocations.</u> Makes clarifying changes to disproportionate share hospital (DSH) allocations to make full use of federal funds as follows:
 - a. Clarifies the methodology to determine federal DSH allotment funding allocated to designated public hospitals (DPHs).
 - b. Requires a reduction factor to be calculated, to be used in DSH redistribution in the case that DPH costs are insufficient to draw down the DPH-allocated federal DSH allotment.
 - c. Specifies the calculation methodology for DSH fund redistribution in the case that DPH costs are insufficient to draw down the DPH-allocated federal DSH allotment.
 - d. Specifies the calculation methodology for DSH fund adjustments in the case that additional DSH funding is available after the finalization of the fiscal year.
 - e. Authorizes DHCS to determine adjustment pay timing in consultation with the affected DPHs.
 - f. Authorizes DHCS to consult with the DPH and Department of Finance to determine whether additional payment to the DPH would impact the applicable county's redirection obligation, pursuant to AB 85 (Committee on Budget), Chapter 24, Statutes of 2013.
- 21. Medi-Cal: Covered Outpatient Drug Rule. Codifies a new drug ingredient reimbursement methodology and dispensing fee based on a study of pharmacy provider costs in the Medi-Cal program. These changes are consistent with recent federal regulations that impose new requirements on Medicaid programs for reimbursement of covered outpatient drugs, including a transition to an acquisition cost-based reimbursement methodology and, when changing the reimbursement methodology for the ingredient cost of drugs, examination or revision of professional dispensing fees to ensure Medicaid pharmacy providers are adequately reimbursed to maintain beneficiary access to care.
- 22. Medi-Cal: Federal Cures Act Opioid Response Grants Contract Authority. Expedites the ability to provide federal grant funds to Narcotic Treatment Programs and other entities for substance use disorders treatment services, pursuant to the timing of federal requirements for expenditure of grant funds under the Cures Act. The bill allows DHCS to enter into exclusive or nonexclusive contracts and be exempt from certain state contracting provisions.
- 23. Medi-Cal: Office of Ombudsman Data Collection. Requires quarterly reporting on calls received by the Medi-Cal Managed Care Ombudsman, including: the number of contacts received, separated by inquiries and complaints; the average wait time for callers to answer, the number of calls abandoned; the result of contacts, including destination of referred calls, when possible; the average call time; complaints, by issue type; and the number of calls referred to another area of the department or to the Department of Managed Health Care for resolution.

- 24. Medi-Cal: Diabetes Prevention Program. Provides Medi-Cal coverage for the Diabetes Prevention Program, an evidence-based, lifestyle change program designed to prevent or delay the onset of type 2 diabetes among individuals with pre-diabetes.
- 25. Robert F. Kennedy Farm Workers Health Plan Stop-Loss Payments. Extends the reimbursements to the Robert F. Kennedy Farm Workers Health Plan authorized by SB 145 (Pan), Chapter 712, Statutes of 2015, by an additional five years to January 1, 2026. This extension will allow the plan to build sufficient reserves so that it will no longer be dependent on state funding.
- 26. <u>Medi-Cal</u>: <u>Medically Tailored Meals Pilot</u>. Implements a medically tailored meals pilot program to provide a medically tailored meal intervention to Medi-Cal beneficiaries with complex and high-cost health conditions and directs DHCS to seek any available federal funding for this purpose.
- 27. Increased Nursing Hours Per Patient Day in Skilled Nursing Facilities. Requires free-standing skilled nursing facilities to have a minimum number of direct care services hours of 3.5 per patient day, including a minimum of 2.4 hours per patient day for certified nurse assistants, beginning July 1, 2018.
- 28. Medi-Cal: Restoration of Full Adult Dental and Optical Benefits. Restores the remaining dental benefits subject to elimination during the recession, beginning on January 1, 2018. Restores the optical benefits subject to elimination during the recession, beginning on January 1, 2020, subject to an action by the Legislature to include funds for this purpose in the state budget process.

Fiscal Effect: This bill appropriates \$20 million from the newly created Lifeline Grant Program Subfund within the California Health Facilities Financing Authority Fund for the Clinic Lifeline Program. The funding related to the other changes in this bill is contained in the 2017-18 budget act.

Support: None on file.

Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 121 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 15, 2017 Amended

Urgency: Yes Fiscal: Yes

Consultant: Renita Polk

Subject: State government

Summary: This measure makes various statutory changes necessary to implement the state administration-related provisions of the Budget Act of 2017.

Background: Assembly Bill 121 makes various statutory changes to implement the 2017-18 budget.

Proposed Law: AB 121 makes the follow statutory changes to implement the 2017-18 budget:

- 1) Expands the Supervised Population Workforce Training Grant Program in the California Workforce Development Board to include those who are on parole and under the jurisdiction of the California Department of Corrections (CDCR), and provides additional guidelines for administering grants.
- 2) Expands, for taxable years beginning on or after January 1, 2017, the Earned Income Tax Credit (EITC) allowed by the Personal Income Tax Law by:
 - a) Providing additional conformity with federal income tax law to include net earnings from self-employment in the definition of earned income.
 - b) Revising the calculation factors to expand the credit amount, which would be adjusted annually, and extending the income eligibility up to \$22,300 in annual earnings.
- 3) Authorizes the Department of Housing and Community Development (HCD) to adopt guidelines to implement the federal State Community Development Block Grant (CDBG) program, subject to approval by the Department of Finance and notification of the Joint Legislative Budget Committee. Requires HCD to ensure potential applicants have access to instructions that allow them to successfully compete for CDBG funds set aside for economic development purposes. Would also extend the sunset date of statutes exempting Marin County from meeting certain housing density requirements from 2023 to 2028.

Fiscal Effect: Resources available for refundable tax credits for the EITC are continuously appropriated from the Tax Relief and Refund Account. Amounts continuously appropriated to this account will increase pursuant to the expansion of the

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EITC in this bill. The total impact of changes to the EITC are estimated to be \$140 million.

Support: None on file.

Opposed: None on file.

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Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 122 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 14, 2017 Amended

Urgency: Yes **Fiscal**: Yes

Consultant: Elisa Wynne

Subject: Budget Act of 2016

Summary: Assembly Bill 122 amends the Budget Act of 2016.

Proposed Law: Assembly Bill 122 makes the following changes:

- 1) Amends budget bill items for community colleges (6870-101-0001) and special education (6100-161-0001) to reflect adjustments related to updated 2016-17 property tax estimates adopted as part of the 2017-18 budget agreement. The adoption of increased property taxes offsets General Fund expenditures for these two items under the Proposition 98 minimum guarantee.
- 2) Makes technical and conforming changes required to implement SB 132 (Committee on Budget and Fiscal Review), Chapter 7, Statutes of 2017.

Fiscal Effect: This bill reduces 2016 Budget Act appropriations by approximately \$56.9 million General Fund.

Support: None on File.

Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 123 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 19, 2017 As amended

Urgency: No **Fiscal**: Yes

Consultant: Joe Stephenshaw

Subject: Budget Act of 2017

Summary: This bill amends the Budget Act of 2017 to incorporate changes necessary to implement provisions of the State Administration, AB 102; and Cannabis, SB 94, trailer bills and to make various technical changes to budget items.

Background: This bill makes changes necessary to implement the 2017 Budget Act.

Proposed Law: Specifically, this bill:

- 1) Clarifies the resources available to each of the four members of the Board of Equalization to ensure that each member is authorized the same number of staff in 2017-18, as they employed on June 15, 2017. Also requires a report from Department of Finance to the Legislature that reflects an evaluation of ongoing staffing needs.
- 2) Provides \$3 million to the Bureau of Cannabis Control, \$250,000 to the Department of Public Health, and \$2.3 million to the Department of Food and Agriculture to implement responsibilities associated with the Cannabis trailer bill. These include, establishing quality assurance and tax verification inspectors, maintaining the state medical identification card, and establishing an office to meet the needs of residents on the north coast. This funding is provided as a loan from the General Fund to be repaid from the Cannabis Control Fund.
- 3) Moves \$6 million associated with local tree mortality grants from the budget of the Office of Emergency Services to the budget of the Department of Forestry and Fire Protection.
- 4) Appropriates \$98 million from the Proposition 1 Water Bond, \$49 million for the Santa Monica Mountains Conservancy and \$49 million for the San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy, for projects related to the Los Angeles River, as specified.
- 5) Makes various technical changes consistent with the intent of the 2017 Budget Act.

Fiscal Effect: Provides for appropriations of state funds, including a transfer of \$8.5 million General Fund to the Cannabis Control Fund and \$98 million from Proposition 1, and makes minor technical adjustments to various items of appropriations.

Support: None on file.

Opposition: None on file.

Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 125 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 15, 2017 Amended

Urgency: Yes Fiscal: Yes

Consultant: Elisa Wynne

Subject: Clean Energy Job Creation Program and citizen oversight board

Summary: This bill is part of the 2017-18 budget package and provides for statutory changes related to the Budget Act of 2017.

Background: The California Clean Energy Jobs Act was created with the approval of Proposition 39 in the November 6, 2012, statewide general election. Under this act, specific proceeds of corporate tax revenues are allocated to the Clean Energy Job Creation Fund from 2013-14 through 2017-18, and are available for appropriation by the Legislature for eligible projects to improve energy efficiency and expand clean energy generation.

Of the funding, 89 percent is provided to school districts, charter schools, and county offices of education, and allocated by the Superintendent of Public Instruction based on the average daily attendance (ADA), with minimum amounts for smaller LEAs and 11 percent is provided to community college districts allocated by the Chancellor of the California Community Colleges. Additionally, funds were provided for loan programs and technical assistance, California Conservation Corps, and a competitive grant program for workforce development organizations.

Proposed Law: AB 125 would make the following changes:

- 1) Reappropriate the remaining funds in the Clean Energy Job Creation Fund, determined by the Energy Commission as of March 1, 2018, based on the number of school districts, charter schools, and county offices of education that have not submitted energy expenditure plans under the current program. These funds are reappropratiated for the following programs, administered by the Energy Commission:
 - a) \$75 million for school districts and county offices of education for grants or loans for school bus retrofits or replacements.
 - b) \$100 million for low and no-interest revolving loans for eligible projects and technical assistance to improve energy efficiency and expand clean energy generation.
 - c) Remaining funds shall be provided for a grant program for school districts, charter schools, and county offices of education for projects to improve energy efficiency and expand clean energy generation, with funding available as follows:

- i) 10 percent for school districts, charter schools, and county offices of education with ADA of not more than 1,000.
- ii) 10 percent for school districts, charter schools, and county offices of education with ADA of more than 1,000, but not more than 2,000.
- iii) 80 percent for school districts, charter schools, and county offices of education with ADA of more than 2,000.
- 2) Commencing with the 2018-19 fiscal year, create the Clean Energy Job Creation Program, to be administered by the Energy Commission to fund projects consistent with those funded under the Clean Energy Job Creation Fund through 2017-18. The program is subject to annual appropriation through the budget act or other statute, with eleven percent of funds being provided to community college districts to be allocated by the Chancellor of the California Community Colleges, and the remaining funds allocated to school districts, charter schools, and county offices of education pursuant to a grant process with funding available for entities with ADA of 1,000, 1,000-2,000, and over 2,000, similar to the use of remaining funds under the old program. In addition, priority for grants shall be given based on the number of students eligible for free and reduced-price meals, geographic diversity, school type, and local area workforce needs.

Fiscal Effect: AB 125 reappropriates an undetermined amount of Proposition 98 funds remaining at the end of the current energy efficiency program provided through the California Clean Energy Jobs Act.

Support: School Energy Coalition

Senator Holly Mitchell, Chair 2017 - 2018 Regular

Bill No: AB 126 Hearing Date: June 20, 2017

Author: Committee on Budget

Version: June 19, 2017 As amended

Urgency: No **Fiscal**: Yes

Consultant: Peggy Collins

Subject: Budget Act of 2017

Summary: This measure makes various statutory changes necessary to implement the developmental services-related provisions of the Budget Act of 2017.

Background: Current law:

- 1) Establishes an entitlement to services for persons with developmental disabilities under the Lanterman Developmental Disabilities Services Act.
- 2) Establishes a system of 21 nonprofit regional centers throughout the state to identify needs and coordinate services for eligible individuals with developmental disabilities.
- 3) Requires the Department of Developmental Services (DDS) to contract with regional centers to provide specified intake, assessment, and case management services and arrange for, or purchase, services and supports based on an individual program plan; and under the California Early Intervention Services Act, provide for early intervention services to eligible infants and toddlers, and their families.
- 4) Caps the amount of respite services a regional center may purchase for a consumer to 21 days in a fiscal year for out-of-home respite, and 90 hours of in-home respite per quarter.

Proposed Law: (1) Effective January 1, 2018, removes the caps on in-home and out-of-home respite services that a regional center may purchase for a consumer, and (2) appropriates \$100,000 from the Federal Trust Fund to the Department of Developmental Services for community respite services.

Fiscal Effect: The funding related to the changes in this bill is contained in the 2017-18 budget. In addition, this bill appropriates \$100,000 from the Federal Trust Fund to the Department of Developmental Services for community respite services.

Support: None on file.

Opposed: None on file.

Comments: This bill corrects an error in AB 107, a trailer bill previously approved by the Legislature, by clarifying that the date on which the removal of the caps on respite services will become effective is January 1, 2018. This date aligns with the funding provided in the budget act for this purpose.