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California State Senate

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ON
BUDGET AND FISCAL REVIEW

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Agenda

April 29, 2013

11 a.m. - Room 3191

BILL AUTHOR

SUBJECT

S.B. 144 Cannella

2013 Realignment Legislation addressing justice reinvestment

SENATE COMMITTEE ON BUDGET AND FISCAL REVIEW Mark Leno, Chair

Bill No: SB 144
Author: Cannella
As Amended: April 22, 2013
Consultant: Joe Stephenshaw

Fiscal: Yes

Hearing Date: April 29, 2013

Subject: 2013 Realignment Legislation addressing justice reinvestment.

Summary: Establishes the Realignment Reinvestment Fund and a formula to annually calculate deposits into the fund for the purpose of providing local agencies additional funding for responsibilities resulting from the 2011 Realignment Legislation addressing public safety. For the 2013-14 fiscal year, \$819.9 million would be transferred from the General Fund to the Realignment Reinvestment Fund.

Background:

The 2011 Realignment moved programs and the ongoing fiscal responsibility for those programs to local agencies. The local agencies were also provided a dedicated revenue source along with increased control and flexibility over the realigned programs. Realigned programs include local public safety programs, mental health, substance abuse, foster care, child welfare services, and adult protective services. Many of these programs were already administered at the local level by counties.

The public safety programs realigned in the 2011 Realignment included: 1) trial court security, 2) law enforcement subvention grants, 3) juvenile justice grants (Youthful Offender Block Grant and Juvenile Reentry Grant), and 4) responsibility for certain criminal offenders as established by Chapter 15, Statutes of 2011 (AB 109). AB 109 consisted of the following primary components:

Key Features of AB 109		
Felon Incarceration	Restructured felon penalty by making specified non-violent, non-serious, non-sex offenses subject to local punishment	
Post-Release Supervision	Created post release community supervision for certain offenders to be supervised locally upon release from prison	
Parole Revocations	Parole revocation terms are served locally (with exception of lifers)	

Funding for the 2011 Realignment was constitutionally guaranteed by Proposition 30 in 2012 and is primarily provided through 1.0625 percent of sales tax revenue (approximately \$5.9 billion in 2013-14), with a small portion coming from Motor Vehicle License Fee revenue (approximately \$467.3 million in 2013-14). Funding for the public safety-related programs included in the 2011 Realignment is displayed in the following table:

(dollars in millions)

2011 Realignment Funding (Public Safety Programs)			
	2012-13	2013-14	2014-15
Trial Court Security	\$506.7	\$518.7	\$541.3
Enhancing Law Enforcement Activities (Local Law Enforcement Subventions)	\$489.9	\$489.9	\$489.9
Community Corrections (AB 109 Programs)	\$920.2	\$1,088.6	\$1,103.2
District Attorney and Public Defender (related to AB 109 Programs)	\$19.8	\$23.1	\$27.1
Juvenile Justice	\$109.1	\$121.1	\$143.7
Total	\$2,045.7	\$2,241.4	\$2,305.2

Proposed Law:

This bill:

- 1. States that this act shall be known and may be cited as the 2013 Realignment Legislation addressing justice reinvestment.
- 2. Establishes the Realignment Reinvestment Fund in the State Treasury. Moneys in the fund are continuously appropriated and shall be used exclusively for the purposes of this chapter.
- 3. Establishes that, beginning in 2014, on or after July 1, and no later than August 31 of each year, the Director of Finance shall, in consultation with the Legislative Analyst, annually calculate the net savings to the state for the immediately preceding fiscal year and the estimate of net savings for the current fiscal year resulting from the 2011 Realignment Legislation addressing public safety, as specified. Beginning in the 2014-15 fiscal year, this bill would transfer an amount equal to these net savings, plus \$453 million, from the General Fund to the Realignment Reinvestment Fund, on an annual basis.
- 4. Transfers, for the 2013-14 fiscal year, \$819.9 million from the General Fund to the Realignment Reinvestment Fund.
- 5. Specifies that the Controller annually allocate moneys in the Realignment Reinvestment Fund, no later than September 1 of each year, to each county and city and county, for deposit in the county's or city and county's Realignment Services Account proportionately, based on the average daily population of realigned offenders under each county's supervision for the preceding fiscal year. The Controller shall consult the Board of State and Community Corrections (BSCC) to determine the average daily population (ADP) in each county.

- 6. Establishes a Realignment Reinvestment Services Account in each county or city and county treasury to receive all amounts allocated for the purposes of implementing this chapter.
- 7. Specifies that each county's local Community Corrections Partnership (CCP) shall recommend a comprehensive, locally run supplemental community-based corrections plan to the county board of supervisors. The purpose of the plan shall be to improve the outcomes of the 2011 Realignment Legislation addressing public safety.
- 8. Specifies that 1) each county's supplemental community based corrections plan shall identify specific objectives of the programs proposed for funding and specified outcome measures to determine the effectiveness of the programs and contain an accounting for all program participants, 2) each county or city and county shall report annually, beginning on October 15, 2015, to the county board of supervisors and the BSCC on the programs funded pursuant to this chapter and program outcomes, and 3) the BSCC shall report annually, beginning on March 15, 2015, to the Governor and Legislature on program expenditures, as specified.
- 9. Establishes that 1) each county's supplemental community-based corrections plan shall be voted on by an executive committee of each county's CCP, as specified, 2) if a supplemental community-based corrections plan has been previously approved, the plan shall be reviewed annually and modified as needed, and 3) the supplemental community-based corrections plan, or modified plan, shall be deemed accepted by the county board of supervisors unless rejected by a four-fifths vote of the board.
- 10. Requires the Controller to allocate funds in accordance with this section, as specified, and requires local agencies to remit unspent moneys in the Realignment Reinvestment Services Account to the controller for deposit in the Realignment Reinvestment Fund.
- 11. Requires, beginning in 2014, and no later than May 1 of each year, the Director of Finance, in consultation with the Legislative Analyst, to develop an estimate of the cost avoidances expected to be realized by the California Department of Corrections and Rehabilitation (CDCR) in the current fiscal year that are the result of the 2011 Realignment Legislation addressing public safety and report those estimates to the Chairpersons of the committees in each house of the Legislature that consider appropriations and the Chairperson of the Joint Legislative Budget Committee. The Legislature may consider each year whether to appropriate funds in augmentation of the moneys otherwise allocated pursuant to this chapter in an amount up to and including the amount of cost avoidances reported.
- 12. Includes a non-supplantation provision to ensure funds deposited in the Realignment Reinvestment Services Account do not support other local programs.
- 13. Prohibits expenditure of funds from each county's or city and county's Realignment Reinvestment Services Account on administrative overhead in excess of one percent of each entity's allocation for that fiscal year or the cost of any capital project or construction project that does not directly support programs or activities included in the supplemental community-based corrections plan.

Fiscal Effect:

This bill transfers \$819.9 million from the General Fund to the Realignment Reinvestment Fund for expenditure by local agencies in 2013-14. This would result in more funding being provided

for AB 109 responsibilities (approximately \$1.9 billion) than the state is saving in cost reductions to the CDCR's budget (approximately \$1.45 billion) as a result of AB 109.

This bill also may result in additional state costs of tens of millions of dollars for required reports and other activities by local agencies that could be deemed mandates by the Commission on State Mandates.

Comments:

Realignment Funded with Growing Funding Source.

The 2011Realignment dedicated 1.0625 percent of the state sales tax to fund the local programs that were realigned. This dedicated tax is projected to generate \$5.9 billion for the realigned programs in 2013-14. Any growth above this level of funding is also dedicated to local programs realigned under 2011 Realignment. This includes over \$1 billion in funding just to address community corrections (AB 109 programs). AB 109 programs are expected to receive approximately \$90 million more than they received in the current fiscal year due to underlying revenue growth.

Treatment of Vehicle License Fee Revenues Unclear.

The 2011 Realignment provided budgetary savings in CDCR of approximately \$1.45 billion. This would suggest that the state did transfer the majority of the savings related to the AB 109 population to the counties. However, the author has indicated that this bill would also include an additional allocation of \$453 million General Fund that represents vehicle license fee revenue that was permanently dedicated to the local law enforcement subventions under 2011 Realignment. It is unclear whether the author proposes to provide this funding twice (with vehicle license fee revenues and General Fund) or if they propose to repeal the allocation of the vehicle license fee revenues.

Realignment Also About Reducing Prison Overcrowding.

The 2011 Realignment of the low-level offenders was important for reducing the state prison population in order to comply with federal court orders to reduce prison overcrowding, that were upheld by the US Supreme Court. Realignment of certain low-level offenders and parole violators allowed the state prison population to be reduced without early release of any state prisoner. Even after the significant population reduction related to 2011 Realignment (approximately 24,500 inmates), the federal courts have recently ordered that the state reduce the population by an additional 9,000 inmates in order to reach the court order population cap of approximately 110,000 (137.5 percent of design capacity).

Allocation of Funding Among Counties Determined by CSAC.

The allocation of funding for the community correction programs funded as part of 2011 Realignment was allocated by the California State Association of Counties (CSAC). In the first year of realignment (2011-12), the formula was based on three factors (60 percent caseload [ADP], 30 percent adult population [ages 18-64], and 10 percent county SB 678 [felony probation incentive program] success rate), with the most weight placed on the average daily population of low-level offenders realigned under AB 109. The allocation formula for the second and third years of realignment (2012-13 and 2013-14) allows counties to choose from the best of three options (population [ages 18 to 64], status quo [first year 60/30/10 formula], or adjusted ADP of realigned offenders). The funding was not allocated on just an ADP basis because this would have disregarded important efforts many counties had made in supervising low-level offenders locally prior to 2011 Realignment.

The author's office indicates that rural counties, especially those in the Central Valley, have not been provided with enough funding to address the offenders rehabilitation needs as these counties

had very few community rehabilitation resources prior to realignment. The author indicates that allocating these additional funds strictly on an ADP basis will ensure that Central Valley counties receive additional funding to support rehabilitation programs for criminal offenders realigned under 2011 Realignment.

Support:

Chief Probation Officer, Merced County

Support if Amended:

County of Sacramento

Opposed: None on file.

AMENDED IN SENATE APRIL 22, 2013 AMENDED IN SENATE APRIL 1, 2013

SENATE BILL

No. 144

Introduced by Senator Cannella (Coauthors: Senators Anderson, Berryhill, Fuller, Gaines, and Galgiani)

(Coauthors: Assembly Members *Allen, Conway, Beth Gaines, Harkey, Jones, Linder, Logue, Morrell, Nestande,* Patterson—and, Perea, *and Wilk*)

January 30, 2013

An act to add Chapter 6.4 (commencing with Section 30030) to Division 3 of Title 3 of the Government Code, relating to criminal justice realignment, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

- SB 144, as amended, Cannella. 2013 Realignment Legislation addressing justice reinvestment.
- (1) Existing law, the 2011 Realignment Legislation addressing public safety and related statutes, requires that certain specified felonies be punished by a term of imprisonment in a county jail for 16 months, or 2 or 3 years, and provides for postrelease community supervision by county officials for persons convicted of certain specified felonies upon release from prison or county jail. As part of the realignment of public safety services to local agencies, existing law establishes the Local Revenue Fund 2011 into which specified tax revenues are deposited and are continuously appropriated for the provision of public safety services, as defined.

This bill, the 2013 Realignment Legislation addressing justice reinvestment, would establish the Realignment Reinvestment Fund in

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the State Treasury as a continuously appropriated fund. The bill would require the Director of Finance, in consultation with the Legislative Analyst, to annually calculate the net savings to the state for the prior fiscal year and an estimate of the net current fiscal year savings resulting from the 2011 Realignment Legislation addressing public safety, as specified. The bill would require the Controller to transfer \$819,857,000 from the General Fund to the Realignment Reinvestment Fund for the 2013–14 fiscal year, thereby making an appropriation. The bill would, beginning in the 2014–15 fiscal year, and each fiscal year thereafter, require the Controller to transfer an amount equal to the estimate of net current fiscal year savings resulting from the 2011 Realignment Legislation addressing public safety, adjusted by the difference between the preceding year's estimate and the calculated prior fiscal year net savings, thereby making an appropriation.

The bill would require the Controller to annually allocate moneys in the Realignment Reinvestment Fund, no later than September 1 of each year, to each county for deposit in the county's Realignment Reinvestment Services Account proportionally, based on the average daily population of realigned offenders under each county's supervision for the preceding fiscal year. The bill would require the Controller to consult with the Board of State and Community Corrections to determine the average daily population for each county.

The bill would require a Realignment Reinvestment Services Account to be established in each county treasury. The bill would require the moneys to implement a comprehensive, locally run, supplemental community-based corrections plan, as specified. The bill would require the supplemental community-based corrections plan to be developed by each county's local Community Corrections Partnership and to be voted on by an executive committee of each county's Community Corrections Partnership, as specified. The bill would deem the supplemental community-based corrections plan accepted by the county board of supervisors unless the board rejects the plan by a ½ vote. The bill would require each county or city and county to annually report to the county board of supervisors and the Board of State and Community Corrections on the programs funded pursuant to these provisions, as specified. By imposing additional duties on local officials, this bill would impose a state-mandated local program.

The bill would require the Director of Finance, in consultation with the Legislative Analyst, to develop a yearly estimate of the cost avoidances expected to be realized by the Department of Corrections _3_ SB 144

and Rehabilitation that are a result of the 2011 Realignment Legislature Legislation, and would require the director to report those estimates to the Legislature, as provided.

The bill would require that moneys allocated from a Realignment Reinvestment Services Account be expended exclusively for purposes of the bill's provisions. The bill would require that funds received pursuant to its provisions be expended or encumbered no later than June 30 the following year, and would require unspent moneys to be remitted for deposit in the Realignment Reinvestment Fund.

(2) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

- SECTION 1. This act shall be known and may be cited as the 2 2013 Realignment Legislation addressing justice reinvestment.
 - SEC. 2. The Legislature finds and declares all of the following:
 - (a) The Legislature is committed to reducing recidivism among criminal offenders, ensuring that local governments have adequate funding to achieve this goal, and facilitating the responsible implementation of the criminal justice policies contained in the 2011 Realignment Legislation addressing public safety.
 - (b) California must continue to reinvest its criminal justice resources to support community-based corrections programs, evidence-based practices, and local correctional facilities in order to achieve improved public safety returns on this state's substantial investment in its criminal justice system.
 - (c) Realigning low-level felony offenders who do not have prior convictions for serious, violent, or sex offenses to locally run, community-based corrections programs, which are strengthened through community-based punishment, evidence-based practices, improved supervision strategies, and enhanced secured capacity,

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and facilitate their reintegration back into society. However, local governments have indicated that current resources provided by the state to achieve these goals are inadequate. This lack of resources has resulted in an increase in criminal activity throughout the state that indicates that realignment is failing to achieve its stated goals. As a result, community-based corrections programs require additional funding to meet the level of need and provide an appropriate level of service for offender populations shifted as a result of the 2011 Realignment Legislation addressing public safety.

- (d) By enacting the 2011 Realignment Legislation addressing public safety, the Legislature affirmed its commitment to justice reinvestment and stated that the purpose of justice reinvestment is to manage and allocate criminal justice populations more cost effectively, generating savings that can be reinvested in evidence-based strategies that increase public safety while holding offenders accountable.
- (e) In order to properly implement the 2011 Realignment Legislation addressing public safety, it is the intent of the Legislature to fully commit to justice reinvestment by using identified state savings generated by the 2011 Realignment Legislation addressing public safety and any other necessary funds to provide local governments with maximum flexibility and adequate funding to manage these new offenders in the manner that is in the best interest of public safety, most appropriate to each county, and consistent with principles of justice reinvestment.
- SEC. 3. Chapter 6.4 (commencing with Section 30030) is added to Division 3 of Title 3 of the Government Code, to read:

Chapter 6.4. Realignment Reinvestment Fund

30030. For purposes of this chapter, "realigned offenders" means offenders sentenced to a county jail or to mandatory supervision, or to both county jail and mandatory supervision, pursuant to subdivision (h) of Section 1170 of the Penal Code, offenders subject to postrelease community supervision pursuant to Title 2.05 (commencing with Section 3450) of Part 3 of the Penal Code, and any other offenders under county supervision whose supervision would have been the responsibility of the state

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if the 2011 Realignment Legislation addressing public safety had not been enacted.

- 30031. (a) (1) The Realignment Reinvestment Fund is hereby established in the State Treasury. Moneys in the fund are continuously appropriated and shall be used exclusively for the purposes of this chapter.
- (2) (A) Beginning in 2014, on or after July 1, and no later than August 31 of each year, the Director of Finance shall, in consultation with the Legislative Analyst, annually calculate both of the following:
- (i) The actual net savings to the state for the immediately preceding fiscal year resulting from the 2011 Realignment Legislation addressing public safety.
- (ii) An estimate of the net savings to the state for the current fiscal year resulting from the 2011 Realignment Legislation addressing public safety.
- (B) Provided there are savings, the calculations shall be made for each fiscal year by subtracting the amount calculated pursuant to subparagraph (D) from the amount calculated pursuant to subparagraph (C) for each fiscal year.
- (C) (i) For the calculation pursuant to clause (i) of subparagraph (A), the sum of all expenditure reductions, less cost increases, affecting the Department of Corrections and Rehabilitation in the fiscal year for which the calculation is being made that are a result of the 2011 Realignment Legislation addressing public safety.
- (ii) For the calculation pursuant to clause (ii) of subparagraph (A), the projected sum of all expenditure reductions, less cost increases, affecting the Department of Corrections and Rehabilitation in the fiscal year for which the calculation is being made that are a result of the 2011 Realignment Legislation addressing public safety.
- (D) (i) For the calculation pursuant to clause (i) of subparagraph (A), the sum of the allocations made from the Community Corrections Subaccount, the Community Corrections Growth Special Account, the District Attorney and Public Defender Subaccount, and the District Attorney and Public Defender Growth Special Account in the fiscal year for which the calculation is being made, less four hundred fifty-three million dollars (\$453,000,000).
- 39 (ii) For the calculation pursuant to clause (ii) of subparagraph 40 (A), the sum of the allocations projected to be made from the

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1 Community Corrections Subaccount, the Community Corrections

- 2 Growth Special Account, the District Attorney and Public Defender
- 3 Subaccount, and the District Attorney and Public Defender Growth
- 4 Special Account in the fiscal year for which the calculation is being 5 made, less four hundred fifty-three million dollars (\$453,000,000).
 - (3) For the 2013–14 fiscal year, the Controller shall transfer eight hundred nineteen million eight hundred fifty-seven thousand dollars (\$819,857,000) from the General Fund to the Realignment Reinvestment Fund for allocation pursuant to paragraph (5).
 - (4) Beginning with the 2014–15 fiscal year, and each fiscal year thereafter, the Controller shall transfer an amount equal to the difference between the amount identified in subparagraph (A) and the amount identified in subparagraph (B) from the General Fund to the Realignment Reinvestment Fund for allocation pursuant to paragraph (5).
 - (A) The estimate of net savings for the current fiscal year calculated pursuant to clause (ii) of subparagraph (A) of paragraph (2).
 - (B) An adjustment for the immediately preceding fiscal year that is the result of subtracting the amount calculated pursuant to clause (i) of subparagraph (A) of paragraph (2) for that fiscal year from the amount estimated pursuant to clause (ii) of subparagraph (A) of paragraph (2) for that fiscal year.
 - (5) The Controller shall annually allocate moneys in the Realignment Reinvestment Fund, no later than September 1 of each year, to each county and city and county, for deposit in the county's or city and county's Realignment Reinvestment Services Account proportionally, based on the average daily population of realigned offenders under each county's supervision for the preceding fiscal year. The Controller shall consult with the Board of State and Community Corrections to determine the average daily population for each county.
 - (b) There shall be established in each county or city and county treasury a Realignment Reinvestment Services Account to receive all amounts allocated to a county or city and county for purposes of implementing this chapter.
 - (c) (1) Each county local Community Corrections Partnership established pursuant to subdivision (b) of Section 1230 of the Penal Code shall recommend a comprehensive, locally run supplemental community-based corrections plan to the county board of

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supervisors. The purpose of the plan shall be to improve the outcomes of the 2011 Realignment Legislation addressing public safety. The plan may include, but shall not be limited to, mental health programs, substance abuse programs, transitional housing programs, job placement programs, improved supervision strategies, community-based punishment programs, increased law enforcement staffing in cities and counties, county jail construction, maintenance, and operation, assessment and criminal prosecution of realigned offenders, and supervision or aftercare for offenders sentenced pursuant to subdivision (h) of Section 1170 of the Penal Code and offenders subject to postrelease community supervision pursuant to Section 3451 of the Penal Code.

(A) The supplemental community-based corrections plan may include, but shall not be limited to, all of the following components:

- (i) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and other services that specifically target realigned offenders, and their families.
- (ii) An identification and prioritization of the neighborhoods and other areas in the community that face a significant public safety risk from realigned offenders and associated crimes, including, but not limited to, gang activity, burglary, robbery, vandalism, controlled substances sales, firearm-related violence, and substance abuse.
- (iii) A local action strategy that provides for a continuum of responses to crime and demonstrates a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for realigned offenders.
- (iv) A schedule of programs identified in clause (iii) that are proposed to be funded pursuant to this subparagraph, including the projected amount of funding for each program.
- (v) An accounting of the number of new crimes or violations committed by realigned offenders.
- (vi) An evaluation of existing services and any gaps that may exist in those services.
- (B) Programs proposed to be funded shall satisfy all of the following requirements:
- 38 (i) Be based on evidence-based programs and approaches that 39 have been demonstrated to be effective in reducing crime, or

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programs that improve public safety through incapacitation, prosecution, or treatment of realigned offenders.

- (ii) Employ information sharing systems to ensure that county and city actions are fully coordinated and designed to provide data for measuring the success of programs and strategies.
- (C) The plan shall also identify the specific objectives of the programs proposed for funding and specified outcome measures to determine the effectiveness of the programs and contain an accounting for all program participants, including those who do not complete the programs. Outcome measures of the programs proposed to be funded shall include, but not be limited to, all of the following when that data is available and relevant to the
 - (i) The rate of arrests per 100,000 population.
- (ii) The rate of successful completion of probation and postrelease community supervision.
- (iii) The rate of successful completion of restitution and court-ordered community service responsibilities.
- (iv) Arrest, incarceration, and probation violation rates of realigned offenders and other program participants.
 - (v) Quantification of the annual per capita costs of the program.
- (D) To assess the effectiveness of programs funded pursuant to this paragraph using the program outcome criteria specified in subparagraph (C), the following periodic reports shall be submitted:
- (i) Each county or city and county shall report, beginning October 15, 2015, and annually each October 15 thereafter, to the county board of supervisors and the Board of State and Community Corrections, in a format specified by the board, on the programs funded pursuant to this chapter and program outcomes as specified in subparagraph (C).
- (ii) The Board of State and Community Corrections shall compile the local reports and, by March 15, 2015, and by March 15 of each year thereafter, make a report to the Governor and the Legislature on program expenditures within each county and city and county funded pursuant to this section and on the outcomes as specified in subparagraph (C). A report submitted pursuant to this clause shall be submitted in compliance with Section 9795 of the Government Code.
- (2) The supplemental community-based corrections plan shall 40 be voted on by an executive committee of each county's

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Community Corrections Partnership consisting of the chief probation officer of the county as chair, a chief of police, the sheriff, the District Attorney, the Public Defender, the presiding judge of the superior court, or his or her designee, and one department representative listed in either subparagraph (G), (H), or (J) of paragraph (2) of subdivision (b) of Section 1230 of the Penal Code, as designated by the county board of supervisors for purposes related to the development and presentation of the plan.

- (3) If a supplemental community-based corrections plan has been previously approved by a county's or city and county's local Community Corrections Partnership, the plan shall be reviewed annually and modified as needed.
- (4) The supplemental community-based corrections plan or modified supplemental community-based corrections plan shall be deemed accepted by the county board of supervisors unless the board rejects the plan by a vote of four-fifths of the board, in which case the plan shall go back to the Community Corrections Partnership for further consideration.
- (5) The supplemental community-based corrections plan or modified supplemental community-based corrections plan shall be submitted to the Board of State and Community Corrections no later than October 15 of each year.
- (d) The Controller shall allocate funds to local jurisdictions for public safety in accordance with this section as described in subdivision (a).
- (e) Funds allocated pursuant to subdivision (c) shall be expended or encumbered in accordance with this chapter no later than June 30 of the following fiscal year. A local agency that has not met the requirement of this subdivision shall remit the unspent moneys in the Realignment Reinvestment Services Account to the Controller for deposit in the Realignment Reinvestment Fund.
- (f) Beginning in 2014, and no later than May 1 of each year, the Director of Finance shall, in consultation with the Legislative Analyst, develop an estimate of the cost avoidances expected to be realized by the Department of Corrections and Rehabilitation in the current fiscal year that are a result of the 2011 Realignment Legislation addressing public safety and report those estimates to the chairpersons of the committees in each house of the Legislature that consider appropriations and to the Chairperson of the Joint Legislative Budget Committee. A report submitted pursuant to

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this subdivision shall be submitted in compliance with Section 9795 of the Government Code. The Legislature may consider each year whether to appropriate funds in augmentation of the moneys otherwise allocated pursuant to this chapter in an amount up to and including the amount of cost avoidances reported pursuant to this subdivision.

- 30032. (a) Moneys allocated from a Realignment Reinvestment Services Account to a recipient entity shall be expended exclusively for services included in the county's or city and county's supplemental community-based corrections plan. These moneys shall supplement existing services, and shall not be used to supplant any existing funding for law enforcement services or programs or activities included in the supplemental community-based corrections plan provided by that entity.
- (b) In no event shall any moneys allocated from the county's or city and county's Realignment Reinvestment Services Account be expended by a recipient entity to fund any of the following:
- (1) Administrative overhead costs in excess of 1 percent of a recipient entity's Realignment Reinvestment Services Account allocation for that fiscal year.
- (2) The costs of any capital project or construction project that does not directly support programs or activities included in the supplemental community-based corrections plan.
- (c) For purposes of this section, both of the following shall apply:
- (1) A "recipient entity" is that entity that actually incurs the expenditures of Realignment Reinvestment Services Account funds allocated pursuant to subdivision (c) of Section 30301.
- (2) Administrative overhead costs shall only be charged by the recipient entity, as defined in paragraph (1), up to 1 percent of its Realignment Reinvestment Services Account allocation.
- 30033. The moneys in the Realignment Reinvestment Services Account established pursuant to subdivision (b) of Section 30031 in each county or city and county shall be expended exclusively as required by this chapter. Moneys allocated from the account shall not be transferred to, or commingled with, the moneys in any other fund in the county or city and county treasury, except that moneys may be transferred from the account to the county's or city and county's general fund to the extent necessary to facilitate

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the appropriation and expenditure of those transferred moneys in
the manner required by this chapter.

SEC. 4. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.